



LPAC Meeting Minutes of Durable Solutions Programme Launch and Stakeholder Consultation

Date: June 30, 2025

Time: 8:30 AM – 2:00 PM

Venue: Sheraton Addis, Simien Salon Meeting Room

Outline Agenda:

1. Introduction to the Agenda
2. Welcoming Remarks
3. Keynote and Opening Speeches
4. UNDP Programme Brief Overview
5. Regional Presentations
6. Discussion and Reflections
7. Programme Steering Committee (PSC) ToR Presentation & Endorsement
8. Feedback and Recommendations on PSC
9. Closing Remarks

Overview

The Durable Solutions Programme Launch and Stakeholder Consultation convened national and regional government officials, UN agencies, development partners, and civil society to operationalize sustainable solutions for displacement-affected communities in Ethiopia specifically Internally Displaced Persons (IDPs), returnees, and host communities. Hosted by UNDP, in collaboration with the Ministry of Finance and the Ethiopian Disaster Risk Management Commission (EDRMC), the consultation marked the official launch of a pilot programme in Afar, Amhara, Somali, and Tigray regions.

The event featured high-levels interventions, regional presentations, reflections from participants, and a review of the draft Terms of Reference (ToR) for a new Project Steering Committee (PSC) to oversee programme implementation.

The initiative aligns with the Ethiopian Durable Solutions Strategy and the UN Secretary-General's Action Agenda on Internal Displacement, and with UNSDCF and UNDP-CPD with a focus on local ownership, gender inclusion, sustainability, and resource mobilization.

1. Introduction to the Agenda

Gizachew Sisay, Team Leader- Inclusive Economic Transformation, UNDP

- Welcomed all participants and outlined the agenda for the day.
- Outlined the objectives:
 - Stakeholder consultation on durable solutions for IDPs, returnees, and host communities.
 - Official launch of the UNDP pilot programme in four regions (Afar, Amhara, Somali, and Tigray) and the establishment of the Project Steering Committee (PSC).

2. Welcoming Remarks

Dr. Samuel Doe, UNDP- Resident Representative

Dr. Sam welcomed all participants, including representatives from the Ethiopian government, regional states (Afar, Amhara, Somali, and Tigray), the UN family, and development partners. He highlighted the global displacement crisis, noting that over 50 million people are currently displaced due to conflict and violence, with many more affected by climate-induced displacement. He emphasized that real change occurs when solutions are locally owned and context specific.

Highlighted Ethiopia's progress emphasizing:

- The durable solutions strategy launched in November 2024 laid the foundation for a coordinated, long-term approach that transitions from emergency response to sustainable development.
- A shift from emergency response to sustainable development, focusing on locally led, gender-responsive, and risk-informed solutions.
- Ethiopia as one of 15 pilot countries globally implementing the UN SG Action Agenda on internal displacement, durable solutions is an important area of engagement
- The need for coordination and integrated approach among government, UN, and partners.
- The launch is a key milestone in establishing the PSC and moving toward long-term solutions. This committee is critical to ensuring that efforts are strategic, coordinated, and accountable to both the government and the people of Ethiopia. The launch event is also an important platform for stakeholder consultation to ensure the program is inclusive, context-specific, and sustainable.
- Acknowledged the generous contributions from Denmark, Luxembourg, the Republic of Korea, and Japan.

3. Keynote Speeches

Ato Tesfaye Berhanu, Advisor to the State Minister and Chief of Staff, Ministry of Finance

Emphasized:

- United Nations Development Programme (UNDP) as a trusted and strategic partner to Ethiopia.
- He commended UNDP's integrated approach that bridges humanitarian and development actions, ensuring both immediate relief and long-term resilience.
- The need for inclusive recovery, resilient systems, and sustainable financing.
- Reaffirmed the government's commitment to national ownership and coordination.
- Recognized the launch of the three key initiatives namely: Integrated Development Solutions for IDPs and Host Communities in Ethiopia, E-Voucher Solutions for Recovery and Resilience in Northern Ethiopia, Initiation of the Integrated National Financing Framework (INFF): Establishing Coordination Mechanisms and Leveraging Risk-Informed, Gender-Responsive Finance for Peace and Resilience
- Praised UNDP's role as a strategic and flexible development partner and emphasized the need for strong partnerships, resource mobilization, and

accountability which is instrumental in responding to crises and advancing Ethiopia's development priorities.

H.E. Nesibu Yasin, Deputy Commissioner, EDRMC

He emphasized the significance of the gathering, which focused on launching and discussing durable solutions for internally displaced persons (IDPs) and host communities an issue central to Ethiopia's journey toward sustainable peace. Ethiopia has faced internal displacement due to droughts, floods, and more recently, localized conflicts. Many IDPs have been living in temporary collective sites with limited access to basic services and inadequate assistance, often relying on host communities. In 2019, a significant number of IDPs returned or were relocated with the support of federal, regional, and implementing partners. For example, the 2020 Humanitarian Response Plan reported that out of 1.8 million IDPs, 1.4 million had returned.

Key points outlined:

- The Ethiopian Disaster Risk Management (DRM) Policy, endorsed in February 2024, marks a shift from reactive emergency response to a holistic, community-based, decentralized, proactive, multi-sectoral, and multi-hazard approach.
- This policy is supported by a new proclamation that clarifies the responsibilities and accountabilities of all the actors involved.
- The DRM policy integrates durable solutions into national disaster risk management efforts and aligns with the humanitarian-development-peace nexus.
- The Ethiopian Durable Solutions Initiative and Resilience Strategy, developed in collaboration with the UN and other partners, provides a principled operational framework.
- It supports sustainable returns, voluntary relocation, and local integration of IDPs. Achieving durable solutions is not just a humanitarian imperative, it is also a development and peace imperative.
- Stakeholder consultation is essential for: Identifying and understanding existing and potential risks, such as resource competition and climate vulnerabilities, co-creating strategies for disaster prevention, climate change adaptation, and resilience building, ensuring that consultations are gender and age-sensitive, addressing the needs of women, children, persons with disabilities, and marginalized groups.

In conclusion, H.E. Nesibu stressed the need for more resources to reduce the suffering of IDPs and host communities. He called for joint efforts across all levels from humanitarian to development and peacebuilding to ensure timely and effective interventions and he officially declared the opening of the launching and consultation discussion.

3. Short Video on Internal Displacement

The short video prepared by the DSGW members and played during the event highlighted the lived experiences of internally displaced persons (IDPs) in Ethiopia, emphasizing the urgent need for durable solutions.

4. UNDP Programme Brief Overview

Meron Getachew, Durable Solutions Specialist – UNDP

Provided the programme overview focusing on:

- Global Context: Over 83 million people are internally displaced worldwide, with Ethiopia accounting for 3.1 million due to conflict and disasters.
- Importance of Reliable displacement data: Emphasis on the need for accurate, disaggregated displacement data to inform planning and resource mobilization.
- Institutional Leadership: Government ownership and clear institutional roles are essential for effective coordination and implementation.
- Funding Challenges: The global funding landscape is strained, necessitating innovative financing approaches.
- Durable Solutions Journey, Ethiopia has made progress from the signature of the Kampala convention, having regional strategies, costed action plans, the 2019 Durable Solutions Initiative, ratification of Kampala convention, National Durable Solutions Strategy 2024 and draft IDP proclamation.
- UNDP's Role: UNDP, along with DSWG co-chairs (IOM, UNHCR and UN-Habitat), is implementing pilot projects under the UN Action Agenda on Internal Displacement.
- Key Principles: National and local ownership, context-specific interventions, early engagement, inclusive and rights-based approaches, and coordinated UN action.
- Strategic Approach: Five interlinked areas government capacity, socioeconomic empowerment (especially for women), security and rule of law, political participation, and social cohesion.
- Program Overview: The pilot project targets four regions (Afar, Amhara, Tigray, Somali) and focuses on inclusive livelihoods, climate-smart businesses, financing strategies, and digital voucher systems.
- Implementation: Led by regional bureaus under a nationally implemented modality, ensuring local leadership and sustainability.
- Sustainability and Synergies: Alignment with ongoing UNDP programs and efforts to mobilize additional resources.
- Monitoring and Evaluation: Regular field visits, donor missions, and capacity building for regional authorities are planned to ensure accountability and learning.

Programme key Features:

- The program's goals: inclusive, gender-responsive livelihoods, digital innovation and strengthened local capacity.
- Supports 13,000 individuals (60% women).
- Women-led MSME Owners (IDPs, returnees, host communities): 300 women, with 60% (180 individuals) receiving direct financial support
- 200 Local Authorities & Community-Based Organizations will be targeted for capacity strengthening
- 25 Service Providers (E-Voucher Implementation) will be trained (30% women)

- ▯ 10,000 E-voucher cards & 50 smart mobile devices distributed
- ▯ Resources Mobilized for E-ISFS Implementation: Minimum of USD \$500,000

The programme focuses on climate-smart livelihoods, digital vouchers, and integrated financing and implemented via nationally led, regionally executed models. It is also aligned with UN Action Agenda and existing UNDP resilience programs.

5. Regional Presentations

Afar Region

- On behalf of the Afar Regional Government, sincere appreciation was extended to the Governments of Denmark, Luxembourg, the Republic of Korea, and Japan for their steadfast support.
- Afar stands at a critical juncture while communities are eager to rebuild, they remain highly vulnerable due to the lasting impacts of conflict and displacement. With sustained donor engagement and flexible funding, the region can consolidate peace gains, restore livelihoods, and achieve durable solutions for IDPs and returnees.
- Woreda selection is guided by multiple criteria, including conflict impact, infrastructure damage, displacement levels, alignment with the Peace Support Programme, security risks, and socio-economic vulnerabilities such as poverty, asset loss, and gender-specific risks. The process incorporates community consultations to verify needs and applies transparent beneficiary selection to ensure fairness and minimize grievances.
- Local structures play a vital role in implementation. Regional bureaus such as DRM, Women and Social Affairs, Labor and Skill, and Finance lead the planning and execution of interventions. Traditional leaders and community committees identify vulnerable groups and mediate local concerns, while local authorities oversee fund management and monitoring to strengthen ownership.
- The Regional DSWG coordinates humanitarian, recovery, and development actors, aligning interventions with durable solutions principles. It facilitates joint planning and information sharing to prevent duplication and maximize impact, ensuring IDPs and returnees can rebuild sustainable lives.
- Key interventions include livelihood restoration, MSME support, e-voucher systems, and initiatives to promote peacebuilding and social cohesion.
- Urgent needs remain, including tools, seeds, livestock, business capital especially for women and infrastructure rehabilitation.
- Given the region's compounded challenges from conflict and drought, external support remains essential. The Region values its partnership with UNDP, whose integrated approach effectively links emergency relief with long-term development to deliver impactful and sustainable results.

Amhara Region

- The representative from the Amhara Region emphasized the profound impact that conflict and displacement have had on communities across the region. He underscored the urgent need for sustained donor engagement and flexible funding to support the restoration of livelihoods and implementation of durable solutions. Stressing the importance of inclusive recovery, he called for strong collaboration among partners to ensure that no one is left behind. Given Amhara's strategic location bordering Tigray and Afar, the region remains a critical zone for coordinated, cross-regional interventions.
- As of 2024, Amhara hosts a total of 1,522,023 displaced individuals, including 636,291 IDPs and 885,732 returnees. Among these are over 589,000 individuals displaced from neighboring regions such as Oromia, Benishangul-Gumuz, Tigray, and Southern Ethiopia. The conflict has resulted in widespread destruction of infrastructure, particularly in the education and health sectors, exacerbating the vulnerability of already displaced communities.
- IDPs in the region face multiple and intersecting challenges, including insecurity, lack of access to basic services, limited shelter, restricted economic opportunities, and weakened social cohesion. In response, interventions have prioritized vulnerable populations, with specific focus on women survivors of gender-based violence (GBV), persons with disabilities (PWDs), and economically marginalized groups.
- The targeting and selection process for pilot woredas and beneficiaries is guided by clear and inclusive criteria. Priority is given to areas with high numbers of IDP returnees, significant conflict-related damage, and limited access to previous support. Selection of individual beneficiaries focuses on those with economic vulnerability, GBV survivors, and households that have not benefited from prior humanitarian or development interventions. The selection approach is also aligned with ongoing efforts under the Peace Support Facility Programme.
- To ensure sustainability and impact, the region is committed to fostering local ownership and embedding interventions into existing institutional frameworks. This includes capacity building for local government, integration into regional development plans, and establishment of robust monitoring and learning systems. The regional representative concluded by reiterating the call for flexible, multi-year funding that enables sustained and adaptive programming for durable solutions.

Somali Region

- The Somali Regional Government, represented by Beshir, Deputy Head of the Disaster Risk Management Bureau (DRMB), expressed deep appreciation to development partners including Denmark, Luxembourg, the Republic of Korea, and Japan for their continued support to the region's displacement-affected communities. Special recognition was given to UNDP for its sustained

leadership and long-standing engagement in advancing durable solutions in the region.

- Somali Region has been a pioneer in durable solutions programming, launching its efforts nearly a decade ago. Notable milestones include the development of strategic frameworks and costed action plans, as well as the successful voluntary relocation and return of over 5,000 internally displaced families. The region has implemented community-driven planning processes and livelihood restoration initiatives, with a strong emphasis on women's empowerment and leadership in recovery.
- The region's livelihood support programs include vocational training, petty trade, livestock rearing, and the promotion of women-led micro-enterprises. On the institutional front, efforts have included the establishment of a Contingency Fund and a Resource Mobilization Directorate, both of which are designed to strengthen financial resilience and local capacity to respond to displacement and recovery challenges.
- Durable Solutions programming in Somali Region is governed through a strong and structured coordination mechanism. This includes a Strategic Steering Committee housed within the President's Office, a Technical Working Group composed of sectoral stakeholders, an Advisory Committee including UN and international partners, and the Regional Durable Solutions Working Group (R-DSWG) which ensures alignment with national frameworks. Furthermore, durable solutions are being mainstreamed into the region's 10-year strategic development plan, its architectural transformation framework, and multi-resilience planning instruments.
- Despite these gains, key challenges persist. These include land tenure and access issues that complicate relocation efforts, limited financial and technical resources for infrastructure and livelihoods, institutional capacity gaps at regional and woreda levels, and increasing vulnerability to climate related shocks such as droughts and floods. Gaps in basic service delivery, especially in relocation areas, remain pressing, with continued needs for schools, health clinics, and water infrastructure. Nonetheless, strong political commitment, tested community engagement models, and emerging opportunities such as integrating durable solutions into broader development frameworks and leveraging climate finance and innovation—present significant potential for scaling up success across the region.

Tigray Region

- Mr. Tewodros, representing the Tigray Interim Regional Administration (TIRA), opened the session by extending heartfelt appreciation to development partners, including the Governments of Denmark, Japan, Germany, the Netherlands, and Republic of Korea. He acknowledged their vital contributions through the Peace Support Facility (PSF) and other durable solutions initiatives, which have played a pivotal role in restoring hope and rebuilding trust in the conflict-affected region.

- Tigray has endured a series of compounded crises over recent years, including the COVID-19 pandemic, desert locust invasions, prolonged drought, a devastating war, and a two-year siege. These overlapping shocks have triggered widespread forced displacement, the collapse of public services, and severe economic decline. A 2024 damage assessment revealed staggering losses, with over 90% of schools, 85% of health facilities, and 80% of water infrastructure either destroyed or looted amounting to an estimated economic loss exceeding USD 90 billion.
- In response, TIRA, with support from UNDP, IOM, and UNHCR, developed two strategic frameworks in 2024: a Recovery and Reconstruction Strategy and a Durable Solutions Strategy, each backed by a costed action plan totaling USD 2 billion. These strategies adopt area-based and locally tailored approaches to support the reintegration of internally displaced persons (IDPs) and returnees, focusing on restoring services, livelihoods, and social cohesion.
- Several recovery efforts are already underway. The Peace Support Facility (PSF) led by UNDP is operational in nine woredas across five zones. In parallel, 44 previously suspended Channel-1 and Channel-2 development projects in sectors like health, WASH, agriculture, education, and urban development have resumed. The World Bank's 3R project is active in 19 woredas, while JICA provides technical assistance in four. These initiatives are helping reestablish basic services and build the foundation for long-term recovery.
- As part of the regional durable solutions strategy, Kolla Tembien woreda was identified as a pilot location, given its status as the conflict's epicenter, the high number of displaced people (7,717 individuals), and extensive infrastructure damage. The project, aligned with PSF interventions, will support 558 beneficiaries 60% of whom are women through startup capital and livelihood recovery.
- Despite these efforts, Tigray continues to face dire humanitarian conditions, with over 1 million IDPs living in camps for over four years. Food insecurity, inadequate shelter, overstretched host communities, and dwindling donor funding pose serious threats to stability. He emphasized the urgent need for renewed donor engagement, greater advocacy, and sustained investment in resilience and peacebuilding.

6. Discussion and Reflections

World Bank

- Emphasized the need to map and aggregate existing initiatives for greater collective impact, noting that current implementation is progressing too slowly.
- They urged a scale-up beyond the pilot phase and stressed the importance of mainstreaming durable solutions (DS) into national systems and budgets, along with the finalization of the IDP proclamation.

Sweden- Sida

- Appreciated UNDP's efforts and commended the project launch, recognizing that the interventions are well-articulated and aligned with the right priorities.
- Concerns were raised that the project's budget and number of beneficiaries are limited, especially in comparison to the scale of displacement needs across the country. It was emphasized that, as displacement continues to occur, greater focus should be placed on prevention and peacebuilding.
- Additionally, highlighted the importance of strong government leadership, calling for the integration of durable solutions into the national budget process and encouraging local resource mobilization to enhance sustainability and national ownership.

NRC/UNHCR

- Advocated for a broader targeting approach that includes all displacement-affected populations, not just IDPs, LNOB.
- NRC drew attention to significant gaps in the education sector and recommended the inclusion of education interventions within the project framework.

SDC

- Requested clarity on the regional distribution of beneficiaries and encouraged greater synergy and mapping of ongoing durable solutions (DS) initiatives across the country to enhance coordination and avoid duplication.

IOM

- Emphasized the need for stronger implementation of national strategies, enhanced collaboration, and the establishment of effective IDP prevention mechanisms alongside response and integration efforts, "Durable Solutions is not a quick fix".
- Reiterated the importance of addressing prevention as a core pillar of durable solutions.
- As part of the DSWG Co-chairs, IOM is also implementing the UN Secretary-General's Action Agenda on Internal Displacement, confirming their rotational convening leadership role in 2025.
- Welcomed UNDP's efforts and underscored the pivotal role of the DSWG at both federal and regional levels in fostering coordinated and inclusive responses.

ReDSS

- Suggestions include CSOs, NGOs, and IDP representatives.

Somali Region Rep

- Emphasized the importance of addressing the root causes of displacement, not just responding to its effects.
- Highlighted the value of documenting results, sharing lessons learned, and celebrating community achievements to foster ownership, encourage replication of best practices, and build momentum for durable solutions.

6. PSC ToR Presentation and Endorsement

- Proposed a 15-member Project Steering Committee (PSC): Donors (Japan, Denmark, Luxembourg, Korea), Federal (MoF, EDRMC, Ministry of Peace),

Regional (DRMB, BoF, Labor/Skills Bureaus from Afar, Amhara, Somali, Tigray), UN (UNDP, UNHCR, UN-Habitat, IOM, RCO), observers (EHRC, ReDSS) risking inefficiency.

- Following the presentation and review of the draft Terms of Reference (ToR) for the Project Steering Committee (PSC), participants shared reflections on the proposed composition, emphasizing the need to include a diverse range of stakeholders while ensuring operational efficiency.
- Suggestions included high-level PSC with a smaller technical working group for operational oversight and donors and UN agencies to delegate representation (one donor/UN representative).
- Following the presentation and review of the draft Terms of Reference (ToR) for the Project Steering Committee (PSC), participants shared reflections on the proposed composition, emphasizing the need to include a diverse range of stakeholders while ensuring operational efficiency.
- There was a proposal to streamline PSC membership to enhance functionality and decision-making.
- The importance of clearly defining the relationship between the PSC and existing durable solutions structures was raised, to ensure coherence and avoid overlap.
- A key recommendation was the establishment of a technical Committee under the PSC to provide expert guidance and operational support. Finally, participants stressed the need for strong inter-regional coordination and better use of existing institutional structures to maximize impact and ensure sustainability of interventions.
- **Recommended to include RRROs**, CSOs, land bureaus, NEC Corporation.
- **Agreed to meet biannually**, technical group **monthly**.
- **Clarity**: PSC to oversee project performance; DSWG to focus on advocacy and coordination.
- **Sustainability**: Align pilot efforts with national budget cycles and upcoming IDP proclamation.
- Align with existing **Durable Solutions Working Groups** at federal and regional levels and avoid duplication of coordination platforms.

Agreed Next Steps

- **Revise ToR**: UNDP to incorporate feedback including streamline members and establish the Technical Working Group and circulate the final version.
- **If possible, aligning with existing structures** Integrate governance with DSWGs and other coordination bodies.
- **Plan Next Meeting** PSC and technical committee meetings to commence in Q4 2025.

Closing Remarks

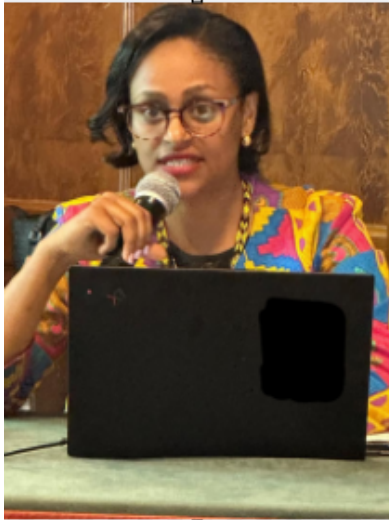
Presenter: Gizachew Sisay, UNDP

- Expressed appreciation to all stakeholders for their active engagement and contributions to the Durable Solutions process.
- Reiterated that durable solutions must be government-led, locally driven, and community-owned to ensure sustainability and legitimacy.
- Called for continued government leadership, particularly to operationalize and activate the federal Durable Solutions Working Group (DSWG).

- Emphasized the critical role of strong collaboration, adequate funding, and full implementation of the national strategy on durable solutions.
- Highlighted the importance of local leadership, donor flexibility, and maintaining sustained momentum to ensure tangible and lasting impact.



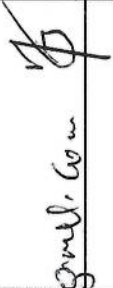




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